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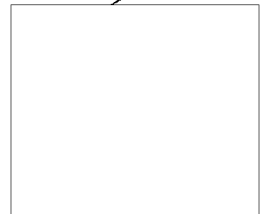
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John -

We have tried to
capture the thoughts
you expressed after your
last meeting with

Judge Clark -

Poindexter's memo
is on the left - obviously
written by Lyle



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INFORMATION

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DEFENSE 1

12 October 1983

Point Paper
for
12 October 1983
Meeting with Judge Clark

SUBJECT

- Judge Clark's 4 October 1983 memorandum entitled "The President's National Space Strategy."

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Background

- SIG (Space), chaired by Judge Clark on 10 August, agreed that National Space Strategy Report would be delayed until the fall.
 - They did not agree on the content of the report.
- Subsequent to SIG (Space), the IG (Space) met on 2 September, chaired by Gil Rye. The majority view was that a single space strategy would be artificially based since the DoD, DCI, and Civil Space programs are uniquely different.
- The IG (Space) did:
 - Agree that a space strategy report of some kind would be drafted based solely on the Agency reports transmitted to the NSC last May in response to NSDD 13-82. Any issues requiring an NSDD process would be highlighted by the Working Group.
 - Agree that the IG (Space) would then decide if there was a need for an NSDD. The Space Strategy Report and IG (Space) decision on a need for an NSDD would be sent to the SIG (Space) for their action.
- At the attachment is a copy of Judge Clark's 4 October memorandum concerning a space strategy (see discussion below).

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Discussion

- Judge Clark's memo is the first action since the IG (Space) meeting but does not recognize IG (Space) meeting and decisions nor the content of the agencies' May reports.

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WARNING NOTICE
INTELLIGENCE SOURCES
OR METHODS INVOLVED

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- Judge Clark's memo asks for results of specific ongoing studies/activities to be woven into a national space strategy for use by the President in his State of the Union Message and to provide guidance to the Executive Branch, including the '85 Budget process. (Agencies are also to indicate how their space priorities support these studies/activities.)
 - Such a Strategy is artificial, and only one of the ongoing studies is complete.
 - Guidance has already been received for the '85 Budget process.
 - To use a space strategy to explain priorities of National Space Policy implies cross-program prioritizing by the NSC Staff.
 - "Maintaining a balanced U.S. Space Program" is a clear indication of intent to conduct cross-program budget trade-offs.
 - The statement that the "strategy will also explain organizational and other initiatives for implementing the (Space) policy" ignores the DCI and DoD May reports that stated no organizational changes were required.
 - Desire for a Unified Space Command with operational control of NRP assets and a reorganization of the NRP within Defense is still apparently on the NSC Staff agenda.
- Judge Clark's memo asks for information from specific agencies which ignores the information already provided, including specific positions taken on questions of organizational changes.
 - Clearly implied, is the fact that the NSC Staff will likely author a space strategy, without outside coordination, that could reflect major budget and organizational changes for DoD, the NFIP, and NASA. (In phone conversation between D/ICS and Gil Rye on Tuesday p.m. Rye denies this intent.)
 - The NSC staff has previously stated that there is no requirement for external coordination on an NSDD of this nature.
 - This effort circumvents the normal budget and requirements trade-off process.
 - The NSC Staff has indicated on numerous occasions that they intend to create some kind of artificial budget balance between NASA, NRP, and DoD space activities.
 - The likely effect of an NSC-produced National Space Strategy would be to benefit NASA and unbalance the DoD and NFIP budgets.

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- Judge Clark's memo asks for statements of Departmental functional priorities and rationale, including reference to the specified ongoing studies and an explanation of how space relates, respectively, to broader DCI, DoD, NASA, and Commerce goals and missions.
 - Any discussion at this time of activities such as NWMP and Ballistic Missile Defense is premature and out of context. These individual efforts must conclude and be approved before any space aspects can be referenced.
 - Any statement of priorities to the NSC external to the NFIP budget submittal allows elements of the NSC staff to impact the NRP and unbalance the NFIP external to the budget process.
- Judge Clark's memo requests DoD-JCS recommendations on how best to plan and exercise operational control of space systems to support national objectives and requests a recommendation on a Unified Space Command.
 - A Unified Space Command is still desired by elements of the NSC Staff.
 - Operational Control by a Unified Space Command of all space systems, including NRP, is also desired by these elements.
 - This request ignores existing JCS-SECDEF positions that a Unified Space Command is not needed at this time. The recently completed OJCS study, not yet approved by the Joint Chiefs, reaffirms that position (Air Force, however, noted that the NRO programs were not included in the study).
 - Request also appears to ignore the ongoing PFIAB review of the organization of the NRO.

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Recommended Approach

A. Discuss the range of concerns with Judge Clark today.

- Point out to Judge Clark that we support the President in his desire to address the significance of his Administration's space activities in his State of the Union Message.
- Point out to Judge Clark that we are concerned:
 - That his 4 October memo apparently circumvents the IG (Space) decision on the methodology to produce a final Space Strategy Report. Colonel Gil Rye of the NSC staff chaired the IG (Space) meeting.
 - That no interagency process, SIG (Space) or otherwise, is described to produce a space strategy document to be sent to the President.

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- That his memo implies the formulation of decision document(s) to be sent to the President addressing priorities, budgets, and organizations with no reference to an interagency coordination process.
 - Impact potential is significant so, as a minimum, DCI and SECDEF must coordinate on any NSC Space Strategy and decision documents going to the President.
 - That of the studies/activities cited, only one is completed with stated agency positions (Space Station). Others will not be completed and approved for a period of several weeks or months.
 - The space strategy can't get out in front of these important efforts (e.g., NWMP and Strategic Defense).
 - Clarification must be received addressing these concerns in order to be able to respond properly to Judge Clark's information request.
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- B. Send Judge Clark a memo documenting these concerns.
- A discussion with Judge Clark of our concerns may go a long way towards alleviating them, but a memo from Mr. Casey to Judge Clark, documenting the concerns and asking for written clarification, is still required.
 - It is necessary that the clarification be in writing to ensure that the NSC staff acknowledges the clarification. (C)
- C. Subsequent to the memo to Judge Clark, we will formulate a substantive response to Judge Clark's request for information along the lines of a "Congressional Response."
- 10 to 15 pages.
 - Use existing approved documents.
 - Not get out in front of any program or budget decision process.
 - Not conflict with any established positions nor create new ones on priorities; organization; programs and budgets; or roles, missions, and responsibilities.
 - Community coordinated.
 - Cover letter placing "report" in proper perspective.
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